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ACTION IO-11

INFO OCT-01 ISO-00 EB-07 AID-05 OES-05 AF-06 ARA-10 EA-09

EUR-12 NEA-10 ABF-01 TRSE-00 OMB-01 HEW-06 SS-15 SP-02

NSC-05 L-03 /109 W

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R 231750Z JAN 76

FM USMISSION USUN NY

TO SECSTATE WASHDC 5485

UNCLAS SECTION 1 OF 2 USUN 0236

E.O. 11652: N/A

TAGS: UNDP, EAID

SUBJECT: 21ST UNDP GOVERNING COUNCIL: ITEM 10 - UNITED NATIONS
FUND FOR POPULATION ACTIVITIES (UNFPA)

SUMMARY: EXECUTIVE DIRECTOR SALAS PRESENTED AN ESSENTIALLY OPTIMISTIC PICTURE OF UNFPA ACTIVITIES AND PROSPOSALS AMOUNTING TO \$105 MILLION AND PRESENTLY ANTICIPATED REVENUES OF \$74 MILLION FOR 1976. HE WON THE COUNCIL'S CONTINUATION OF THE \$90 MILLION PROVISIONAL 1976 AUTHORIZATION WITH THE PROMISE NOT TO EXCEED FORESEEN REVENUES. IT IS HOPED THAT SPRING MISSIONS TO ARAB COUNTRIES WILL RESULT IN ADDITIONAL CONTRIBUTIONS OF \$12.5 MILLION. DELEGATIONS COMMENDED THE PRUDENT PRACTICES OF UNFPA AS CONTRASTED WITH OTHER UN OPERATIONS. MULTI-BI FINANCING WAS WIDELY VIEWED AS AN IMPORTANT AVENUE TO INCREASING UNFPA RESOURCES AND THE PROPOSED PRECEDURES FOR EXPLORING THE METHOD WERE GIVEN INTERIM APPROVAL. COUNTRY PROJECTS FOR BOLIVIA AND ECUADOR WERE APPROVED ON THE UNDERSTANDING THAT FUNDING PROVISION EXISTS WITHIN THE CURRENT 1976 RESOURCE LEVEL AND THAT THE RESPECTIVE GOVERNMENTS ARE CLEARLY COMMITTEED TO THESE PROGRAMS. DELEGATIONS EXPRESSED INTEREST IN THE NEW MONITORING PROCEDURES MENTIONED BY SALAS AND REQUESTED MORE INFORMATION AT THE 22ND GOVERNING COUNCIL.

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1. TWENTY-EIGHT DELEGATIONS SPOKE ON THIS LARGELY
NON-CONTROVERSIAL ITEM PRAISING THE SOUND PROGRAMMING

AND FISCAL PRACTICES BY UNFPA WHICH HAD AVOIDED DIFFICULT-
TIES APPEARING ELSEWHERE IN THE UN SYSTEM WHILE EMPHASIZING THE
NEED FOR CONTINUED DILIGENCE IN THE REGARD.

2. UNFPA EXECUTIVE DIRECTOR SALAS REPORTED (STATEMENT
POUCHED) THE TOTAL VALUE OF AID-WORTHY PROGRAM PROPOSALS
FOR 1976 NOW AMOUNTS TO \$105 MILLION AS COMPARED WITH
ANTICIPATED INCOME OF ONLY \$74 MILLION. HE REQUESTED
AND THE COUNCIL APPROVED CONTINUATION OF THE \$90 MILLION PROVI-
SIONAL AUTHORITY FOR 1976 APPROVED AT THE 20TH SESSION BUT
WITH ACTUAL ALLOCATIONS NOT TO EXCEED FORESEEN REVENUE--

NOW \$74 MILLION. THE LATTER SUM INCLUDES INCREASED CON-
TRIBUTIONS ANNOUNCED BY BELGIUM (\$500,000), CANADA
(\$5 MILLION), FRG (\$6.9 MILLION) AND UK (\$4 MILLION).
CUBA OFFERED FULLY FUNDED TECHNICAL EXPERTS AND UNFPA
AGREED TO TRY PROMPTLY TO WORK OUT PROCEDURES FOR APPROPRIATE
UTILIZATION OF THIS RESOURCE.

3. SALAS WAS CAUTIOUSLY OPTIMISTIC OVER PROSPECTS
THAT CURRENTLY FORESEEN REVENUE FOR 1976 WOULD BE
INCREASED BY APPROXIMATELY \$12.5 MILLION FROM ARAB
GOVERNMENTS DURING 1976 PURSUANT TO THE RECOMMENDATION OF
MAY, 1975 BY 19 ARAB LEAGUE GOVERNMENT REPRESENTATIVES
THAT ARAB GOVERNMENTS SHOULD SEEK TO PROVIDE 25 MILLION
OVER TWO YEARS FOR UNFPA-SPONSORED POPULATION ACTIVITIES.
A GROUP DRAWN FROM THE GOVERNMENT OF QATAR, THE ARAB
LEAGUE SECRETARIAT AND UNFPA WILL VISIT THE MAGHREB AND
LATER MIDDLE EAST COUNTRIES FOLLOWING DISCUSSIONS IN
NEW YORK AND CAIRO BETWEEN SALAS AND KEY MINISTERIAL
LEADERS OF ARAB WORLD. SOME IMPETUS TOWARD ARAB CONTRI-
BUTIONS WAS GIVEN AT THIS COUNCIL SESSION BY EGYPT WHICH
ANNOUNCED AN INCREASE IN ITS 1976 CONTRIBUTION TO UNFPA OF
50 PERCENT AND IN ADDITION A CONTRIBUTION OF 200,000
EGYPTIAN POUNDS TO START THE NEW ARAB FUND RAISING EFFORT.

4. SALAS RAISED THE POSSIBILITY OF MULTI-YEAR PLEDGES BY
GOVERNMENTS WHICH ARE CONSTITUTIONALLY ABLE TO DO SO.
THE REACTION WAS MIXED WITH SWEDEN SUPPORTING THIS
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CANADA ENCOURAGING INQUIRIES AND THE FRG STATING ITS INABILITY
TO MAKE PLEDGES FOR MORE THAN ONE YEAR. (COMMENT: UNFPA
MAY SEEK FURTHER DISCUSSIONS ON THIS POSSIBILITY, PROBABLY
INFORMALLY AND OUTSIDE THE GOVERNING COUNCIL FORUM INITIALLY.
END COMMENT.)

5. EXTENSIVE DISCUSSION OF THE POSSIBILITY OF
MULTI-BILATERAL FINANCING TO INCREASE UNFPA'S ABILITY
TO FUND NEW COUNTRY PROJECTS REVEALED CONTINUED CLEAR
AND WIDE-RANGING INTEREST AND SUPPORT FOR FURTHER EFFORTS

BY UNFPA TO DEVELOP FULLY SUCH ARRANGEMENTS. (COMMENT:
SIMPLY DESCRIBED, THIS TECHNIQUE WOULD UTILIZE PORTIONS
OF BILATERAL POPULATION FUNDS OF SOME DONORS WHICH CANNOT
BE CONTRIBUTED DIRECTLY TO UNFPA, ALONG OR IN COMBINATION
WITH UNFPA FUNDS, TO FINANCE PROJECTS PREPARED BY UNFPA
AND THE RECIPIENT COUNTRY. END COMMENT.)

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TO SECSTATE WSHDC 5486

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6. EQUALLY CLEAR WAS MEMBERS' DESIRE THAT UNFPA EXPLORE
PROMPTLY A VARIETY OF METHODS AND PROCEDURES IN ADDITION
TO THOSE PROPOSED BY UNFPA FOR APPROVAL AT THIS SESSION.
CONSEQUENTLY, UNFPA WAS INSTRUCTED TO SUBMIT FURTHER DATE
AND RECOMMENDATIONS ON "MULTI-BI" AND OTHER FUNDING
SOURCES AT SUBSEQUENT COUNCIL SESSIONS. TWO PRINCIPLES
RECEIVED EMPHASIS: MULT-BILATERAL FUNDING SHOULD ALWAYS
BE ADDITIVE TO THE REGULAR CONTRIBUTIONS OF DONORS AND
PROSPECTIVE RECIPIENT GOVERNMENTS MUST ALWAYS APPROVE THE
MULTI-BILATERAL APPROACH AS A FORMAL PRECONDITION TO THE
NEGOTIATIONS OF ARRANGEMENTS. THERE APPEARED TO BE
AGREEMENT THAT MULTI-BILATERALLY FUNDED PROJECTS SHOULD
AT LEAST INITIALLY RECEIVE GOVERNING COUNCIL APPROVAL.

7. THE PROPOSED COUNTRY PROJECTS FOR BOLIVIA AND ECUADOR
WERE GENERALLY PRAISED. BRAZIL REQUESTED FURTHER
INFORMATION AS OF POSSIBLE QUIDANCE FOR ITS OWN
PROGRAM. SALAS UNDERLINED THE STRONG COMMITMENT TO
THE PROGRAM OBJECTIVES BY THE RESPECTIVE GOVERNMENTS
AND HE GAVE ASSURANCE THAT UNFPA WOULD ALLOCATE FUNDS

FOR THE PROJECTS ONLY TO THE EXTENT THEY CAN BE
ACCOMMODATED WITHIN THE FORESEEN RESOURCES FOR 1976.
U.S. ASKED THAT MID-TERM COUNCIL REVIEW OF THESE PROJECTS
(WHICH IS A PREREQUISITE TO THEIR RECEIVING ADDITIONAL
FUNDING) INCLUDE A CAREFUL ASSESSMENT OF THE PROGRESS
BEING MADE TOWARD REACHING PROJECT OBJECTIVES.
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8. COMMENT: U.S. DELEGATION SUPPORT FOR THESE TWO
COUNTRY PROJECTS WAS GIVEN AFTER ASSURANCES FROM UNFPA
SENIOR STAFFERS THAT FUNDS THEREFORE ARE INCLUDED WITHIN
\$74 MILLION OPERATING LEVEL FOR 1976 AND ALSO THAT
THE GOVERNMENTS OF BOLIVIA AND ECUADOR ARE SPECIFICALLY
COMMITTED TO THE PROGRAM OBJECTIVES.
THE BOLIVIAN PROJECT AS REVISED WILL HAVE A GREATER
ALLOCATION FOR THE FAMILY PLANNING COMPONENT THAN APPEARED
IN ORIGINAL UNFPA DOCUMENT. END COMMENT.

9. AS A MEANS OF ENHANCING ATTENTION TO THE QUALITY
OF PROJECT EXECUTION, UNFPA ANNOUNCED THE INSTITUTION OF
A NEW, SYSTEMATIC METHOD OF MONITORING PROJECT IMPLE-
MENTATION SIMILAR TO THE UNDP TRIPARTITE REVIEW PROCEDURE.
A DESCRIPTION OF THE NEW METHOD AND OF UNFPA'S EXISTING
EVALUATION ACTIVITIES IS TO BE PRESENTED AT THE 22ND
SESSION.

10. THE DECISION ADOPTED JANUARY 21 AFTER REVISIONS
URGED BY THE U.S. DELEGATION (TEXT FOLLOWS
AS FINAL SECTION OF THIS MESSAGE) GIVE APPROVAL TO
COUNTRY PROJECTS, NOTE AND GIVE INTERIM APPROVAL TO
MULTI-BI PROCEDURES PER DP/161, NOTE IMPLEMENTATION
DATA PER DP/147, AND PROVISIONALLY MAINTAIN \$90 MILLION
AUTHORIZATION FOR 1976 SUBJECT TO LIMITING PROJECT
BUDGET APPROVAL TO FUNDING AVAILABILITY AND THE REVIEW
OF STATUS OF RESOURCES AT THE 22ND COUNCIL SESSION.

"GOVERNING COUNCIL
TWENTY-FIRST SESSION
15-30 JANUARY 1976
AGENDA ITEM 10

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

DRAFT DECISION OF THE GOVERNING COUNCIL

THE GOVERNING COUNCIL:

(A) APPROVES THE FOLLOWING PROJECTS IN THE AMOUNT OF \$1 MILLION
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OR MORE, SUBJECT TO THE AVAILABILITY OF FUNDS, WITH THE UNDERSTANDING THAT THE AMOUNT FOR THE THIRD AND FOLLOWING YEARS, AFTER A PROGRESS REVIEW, WILL BE RESUBMITTED TO THE COUNCIL FOR APPROVAL:

(I) CO-ORDINATED MATERNAL AND CHILD HEALTH PROGRAMME IN BOLIVIA (DP/FPA/4/ADD.1) IN THE AMOUNT OF \$1,520,500 FOR AN ESTIMATED PERIOD OF FIVE YEARS; AND

(II) NATIONAL PROGRAMME OF FAMILY WELFARE IN ECUADOR (DP/FPA/4/ADD.2) IN THE AMOUNT OF 1,345,800 FOR AN ESTIMATED PERIOD OF FOUR YEARS;

(B) NOTES AND GIVES INTERIM APPROVAL TO THE PROCEDURES AND RECOMMENDATIONS ON MULTI-BILATERAL FINANCING PROPOSED BY THE EXECUTIVE DIRECTOR IN DP/161, AND THE FURTHER INFORMATION ON THESE IN HIS STATEMENT TO THE TWENTY-FIRST SESSION; AND REQUESTS THE EXECUTIVE DIRECTOR, TAKING INTO ACCOUNT THE COMMENTS OF COUNCIL MEMBERS AT THE TWENTY-FIRST SESSION, TO SUBMIT AT SUBSEQUENT SESSIONS FURTHER INFORMATION AND RECOMMENDATIONS ON MULTI-BILATERAL AND OTHER ADDITIONAL SOURCES OF FUNDING;

(C) NOTES THE INFORMATION SUPPLIED BY THE EXECUTIVE DIRECTOR IN DOCUMENT DP/147 ON THE IMPLEMENTATION OF UNFPA PROJECTS IN 1974; AND REQUESTS HIM TO SUBMIT INFORMATION ON IMPLEMENTATION IN 1975 TO THE TWENTY-SECOND SESSION;

(D) DECIDES TO MAINTAIN THE PROVISIONAL APPROVAL AUTHORITY GIVEN TO THE EXECUTIVE DIRECTOR FOR 1976 AT \$90 MILLION, ON THE CONDITION THAT THE EXECUTIVE DIRECTOR:

(I) LIMIT THE APPROVAL OF PROJECT BUDGETS TO THE AVAILABILITY OF RESOURCES; AND

(II) REPORT TO THE TWENTY-SECOND SESSION OF THE GOVERNING COUNCIL ON THE STATUS OF RESOURCES WITH A VIEW TO ENABLING THE COUNCIL TO DETERMINE WHETHER RESOURCES ARE SUFFICIENT TO ALLOW FOR A TOTAL 1976 APPROVAL AUTHORITY OF \$90 MILLION."
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